

Message Text

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ORIGIN PM-05

INFO OCT-01 EUR-12 IO-13 ISO-00 ACDA-12 SOE-02 AF-10
ARA-10 CIAE-00 DODE-00 EA-10 H-01 INR-10 L-03
NASA-01 NEA-11 NSAE-00 OIC-02 SP-02 PA-01 DOE-15
CEQ-01 OES-07 SS-15 NSCE-00 SSO-00 ICAE-00
INRE-00 NRC-05 /149 R

DRAFTED BY PM/DCA:MARIETTI

APPROVED BY IO:GHELMAN

L/MMATHESON

S/P:CHUME - IOXUNP:JWARD

PM:JKAHAN

ACDA/MA:ATURRENTINE

DOE:IWILLIAMS

NSC:RPUTNAM

OSD/ISA:SBUCKLEY

JCS:RFRTITZEL (INFORMED)

-----111980 170031Z /45

O R 170008Z JUN 78

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY LONDON

USMISSION USNATO

C O N F I D E N T I A L STATE 154411

E.O. 11652: GDS

TAGS: PARM, UNGA

SUBJECT: UNSSOD: PROGRAM OF ACTION -- NUCLEAR ISSUES

REF: A) USUN 244I, B) USUN 2436

I. DEPARTMENT VIEWS UK REVISED LANGUAGE ON NUCLEAR
WEAPONS (REF A) AND NON-USE OF NUCLEAR WEAPONS (REF B)
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AS ADMIRABLE ATTEMPT TO REACH COMPROMISE TEXTS. WE
ASSUME THAT UK LANGUAGE REF B WOULD FOLLOW SECTION
DEALING WITH NUCLEAR WEAPONS (REF A).

2. IN GENERAL, DEPARTMENT CAN SUPPORT LANGUAGE ON CUT-
OFF, HALTING PRODUCTION OF NUCLEAR WEAPONS AND NEW TYPES
OF SUCH WEAPONS AND REDUCTION OF NUCLEAR STOCKPILES THAT

RECOGNIZES THESE AS GOALS WHICH MUST BE MET IN ORDER TO REACH THE ULTIMATE GOAL OF ELIMINATING NUCLEAR WEAPONS. HOWEVER, WE CANNOT SUPPORT A CALL FOR IMMEDIATE NEGOTIATIONS ON THESE TOPICS. FOR THIS REASON, LANGUAGE IN SOVIET REVISED TEXT FOR PARA 17 (PARA 2, REFTEL A) IS UNACCEPTABLE.

3. WHILE WE CAN SUPPORT UK LANGUAGE ON NUCLEAR WEAPONS (PARA 3, REF A), WE THINK FOLLOWING CHANGE TO FINAL PARAGRAPH WOULD IMPROVE TEXT:
-- INSERT PHRASE "AS WELL AS OTHER STATES" AT END OF

FIRST SENTENCE AFTER WORD "ALLIES." (FYI: THIS WOULD RECOGNIZE NEED FOR OTHER STATES TO REDUCE CONVENTIONAL ARMAMENTS AS A COMPLIMENT TO SIGNIFICANT NUCLEAR REDUCTIONS, ALTHOUGH WE DO NOT MEAN TO IMPLY THAT SIGNIFICANT PROGRESS IN NUCLEAR DISARMAMENT CAN ONLY OCCUR IF ALL STATES REDUCE CONVENTIONAL ARMS, SINCE SOME ARE OBVIOUSLY MINOR MILITARY POWERS.)

4. DEPARTMENT VIEWS UK REVISED TEXT ON NON-USE OF NUCLEAR WEAPONS (REFTEL B) AS GOOD BASIS FOR SEEKING COMPROMISE AGREEMENT. HOWEVER, WE CANNOT AGREE TO TEXT AS PRESENTLY WORDED AND OFFER FOLLOWING COMMENTS WHICH DELEGATION SHOULD DISCUSS WITH UK.

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5. NO PROBLEMS WITH TITLE OR PARA 1.

6. SUBSTANCE OF PARA 2 WHICH REFERS TO FUTURE AGREEMENT PROHIBITING PRODUCTION OF NUCLEAR WEAPONS IS CONTAINED IN NEW UK LANGUAGE ON NUCLEAR WEAPONS REFTEL (A) AND IS REDUNDANT IN THIS SECTION. WE PREFER IT BE DELETED.

7. PARA 3 IS ACCEPTABLE TO DEPARTMENT BUT MIGHT BE MADE MORE ACCEPTABLE TO NON-ALIGNED BY SUBSTITUTING WORDS "NUCLEAR WEAPONS STATES AND NON-NUCLEAR WEAPONS STATES" FOR PHRASE "BELLIGERENTS AND NON-BELLIGERENTS."

8. IN OUR VIEW, PARA 4 SHOULD NOT ATTEMPT TO PROVIDE WORDING OF NEGATIVE SECURITY ASSURANCES TO BE GIVEN BY NUCLEAR WEAPONS STATES. GIVEN DIFFERENT SECURITY SITUATION OF NUCLEAR WEAPONS STATES AND DIFFERENT ASSURANCES THAT THEY HAVE ALREADY OFFERED, THIS WOULD BE VERY CONTENTIOUS POINT. WE FAVOR A GENERAL STATEMENT ALONG THE FOLLOWING LINES: "NUCLEAR WEAPONS STATES SHOULD GIVE APPROPRIATE SECURITY ASSURANCES TO NON-NUCLEAR WEAPONS STATES THAT HAVE UNDERTAKEN NOT TO ACQUIRE NUCLEAR EXPLOSIVE

DEVICES." (FYI: WE SEE GREAT DIFFICULTIES WITH SUGGESTION BY YUGOLAVS AND OTHERS THAT SECURITY COUNCIL BE ASKED TO PASS RESOLUTION THAT WOULD PROVIDE A SINGLE SECURITY ASSURANCE TO BE AGREED BY ALL NUCLEAR WEAPONS STATES OR THAT A TREATY ON SECURITY ASSURANCES BE CONCLUDED.)

9. NO PROBLEMS WITH PARA 5.

10. WE SUPPORT UK ATTEMPT IN PARA 6 TO LINK NON-USE CONCEPT WITH OBLIGATION OF UN CHARTER CONCERNING USE OF FORCE. THIS IDEA HAS ALSO BEEN SUGGESTED TO DEPARTMENT

BY FRG EMBASSY. HOWEVER, UK LANGUAGE IS INACCURATE IN DESCRIBING OBLIGATIONS OF UN CHARTER (IN THAT OTHER USES CONFIDENTIAL

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OF FORCE MIGHT BE LAWFUL, AS FOR EXAMPLE IF DIRECTED BY THE SECURITY COUNCIL UNDER CHAPTER VII). WE THEREFORE SUGGEST FOLLOWING ALTERNATIVE: "ALL STATES SHOULD ENSURE STRICT IMPLEMENTATION OF THE PRINCIPLE THAT STATES MUST REFRAIN FROM ANY USE OF FORCE, WHETHER BY NUCLEAR OR NON-NUCLEAR WEAPONS, AGAINST THE TERRITORIAL INTEGRITY OR POLITICAL INDEPENDENCE OF ANY OTHER STATE OR IN ANY OTHER MANNER INCONSISTENT WITH THE CHARTER OF THE UNITED NATIONS."

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Message Attributes

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